CHAPTER 933

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MICROFILMED

Nos. 1048, 1724, 2431, 4454

int. 1045

IN SENATE

January 14, 1958

Eng Introduced by Mr. BRYDGES--read twice and ordered printed. and when printed to be committed to the Committee on Finance —committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee—committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee—committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee AN ACT AnTo amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law Jurats and Enacting Clause_ Approved by

EXCLUSIVE OF BILLS 10 plus 51 + 66 pages of Library

State of New York In Senate

MAP 24 1958

Ordered, That the Secretary deliver the bill entitled:

Nos. 1048, 1724, 2431, 4454 Int. 1045

AN ACT

To amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for iibrary service and repealing certain sections of such law

to the Assembly and request its concurrence in the same.

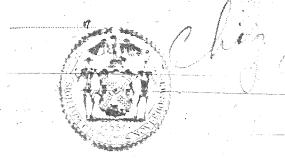
By order

William S. King

Secretary.

Present without Strains

Muleuf



CITY OF NEW YORK

OFFICE OF THE MAYOR

NEW YORK 7 N.Y.

S-1045....Pr. 4454 - Brydges

AN ACT To amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law

Honorable Averell Harriman Governor of the State of New York Albany, New York

Dear Governor:

I have received your request for my recommendation concerning the above bill, which is before you for executive action.

The object of this bill is to amend various provisions of the Education Law relating to the establishment and maintenance of public libraries and the payment of State aid therefor.

The revision of the State aid formula, which would be effected by the bill, would result in increased payments of State aid to the City of New York and other communities. The share of State aid received by the City of New York, even as it would be increased by this bill, represents a small fraction of the City's expenditures for public libraries. We believe that a larger contribution by the State is merited. Moreover, the State aid formula set forth in the bill contains features which, under given circumstances, might operate inequitably, to the detriment of the City and other localities.

Nevertheless, the bill would provide the

Honorable Averell Harriman

municipalities of the State with additional funds to be used for library purposes, and I therefore recommend that you approve it.

Very truly yours,

ROBERT F. WAGNER, Mayor.

Ву

Assistant to the Mayor

332 Gotham Street Watertown, New York

The Honorable Averill Harriman Gouvernor of New York State Executive Mansion Eagle Street Albany, New York

Dear Sir:

Your approval is ernestly urged of the Library Aid Bills, Assembly Int. 1079 - Senate Int. 1045, which will soon come to your desk.

The provisions of these bills will materially strengthen the library systems in our rural and urban areas. In these times of world stress we need strong library systems. I am sure one does not have to point this fact out to such enlightened leadership we have been fortunate to have under your administration.

Very traly yours,

John J. Mausert

Freeport Memorial Library

FREEPORT, LONG ISLAND, N. Y

MRS. ELIZABETH F. KELLY

REEPORT 9-3274

March 19, 1958.

Govenor Averill Harriman, State Capitol, Albany, N.Y.

Dear Govenor Harriman;

We earnestly request you to do all in your power to secure a passage of Senate Bill #2431, introduced by Senator Brydges.

The public are always amazed when they learn that a Library is alloted only \$100.00 as nominal State Aid.

In this particular Village there are no librarians in any of the six grade schools, including the Parochial School. Quite naturally, as a result of this, this Library carries the burden of all the work with the elementary school children. We also do a great deal of work with the Junior and Senior High School students, and with the older students of the Parochial School. It is true that there is a very small library, and a professionally trained librarian in the High School. May I, however, remind you that this service is not extended beyond school hours.

The Public Library also serves the pre-school child, the college student and the adult. Therefore, we feel that the \$100.00 a year is most inadequate, and should be increased.

Sincerely yours,

6- Lysioth J. Willy

(Mrs. Elizabeth F. Kelly) Library Director

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SYRACUSE UNIVERSITY

SCHOOL OF LIBRARY SCIENCE

March 21, 1958

Governor Averell Harriman The State Capitol Albany 1, New York

Re: Senate Int. 1045; Pr. 2451 Assembly Int. 1079; Pr. 2677

Dear Governor Harriman:

The above bill, to amend the education law in relation to the establishment of libraries and library systems, has the active support of the New York Library Association. As you know, the bill will be coming up before the legislature within the next few days, and we hope approved by this body. As one who is interested in the development of library service in New York State, I want to urge you to sign the bill when it comes to your desk.

This bill embraces recommendations made recently by the Commissioner of Education's Committee on Public Library Service directed toward expanding and improving library service in both the small communities and the large cities in this State. The bill carries appropriations for state aid that will make possible improved library service located conveniently and operated economically through library systems, but without loss of local autonomy.

Since 1949 there have been a series of steps taken through legislation to improve and extend library service and library systems in the State. The proposed legislation would not only preserve the advances made since 1949, but would also make them available to new areas so that they can be enjoyed by more people. This extension of service would reach 1,500,000 people living in rural and suburban areas of New York State new without library service.

I feel that this legislation to improve the educational opportunities of people all over the State is deserving of your active support.

Sincerely yours,

Carl 24 Dickwart

Carl H. Melinat
Professor of Library Science

CHM: eg

NEW YORK LIFE INSURANCE COMPANY 51 MADISON AVENUE, NEW YORK 10, N. Y. DEVEREUX C. JOSEPHS CHAIRMAN OF THE BOARD March 25, 1958 Dear Governor: Senate Introductory #1045, Assembly Introductory #1079 has been passed as amended, by both Houses of the Legislature. It is "An Act to amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law." The bill as introduced was based on the report of the Commissioner of Education's Committee on Public Library Service. The Committee had reviewed the laws relating to libraries and had recommended greater flexibility so that cooperative systems of libraries serving large areas of the state could be readily organized. This most important feature of the original bill has been preserved in the bill as passed, The Committee had also recommended changes in the formula for state grants in aid to public libraries which would have increased the grants by about \$2,600,00 in 1958/59. This formula has been revised and the estimated increase is now \$700,000. This amount would still give greatly needed aid to the smaller libraries throughout the state; give some increases to the county libraries already organized; and stimulate the organization of more effective library service in new areas. It also gives special recognition and modest aid to the Reference Department of The New York Public Library because of its statewide services. Although the act falls short of the Committee's recommendations it is a long step toward the improvement of public library service throughout the state and has the disinterested endorsement of those concerned with libraries as educational institutions. I hope very much you will determine to sign this legislation for the need is great and it will be most useful throughout the state. Sincerely yours, Averell D. Harriman Governor of New York Albany, New York

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W. P. MARSHALL, PRESIDENT

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GOV. HARRIMAN=

STATE CAPITAL ALBANY NY=

THE BOARD OF TRUSTEES OF THE FRANKLIN SQUARE PUBLIC LIBRARY RESPECTFULLY URGE YOUR SIGNING SENATE INT BILL NO 1045 AND ASSEMBLY INT 1079 FOR THE ESTABLISHMENT OF SYSTEM OF LIBRARIES=

ELSA ARCHINAL PRES BOARD OF TRUSTEES=

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THE COMPANY WILL APPRECIATE SUGGESTIONS FROM ITS PATRONS CONCERNING ITS SERVICE

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STATE CAPITOL ALBANY NY=

EAST MEADOW LIBRARY BOARD RESPECTFULLY URGES YOU TO SIGN SENATE LINT. 1045; ASSEMBLY INT. 1079 TO ESTABLISH SYSTEMS OF LIBRARY=

JOSEPH CARMAN PRESIDENT=

MILBANK, TWEED, HOPE & HADLEY

15 BROAD STREET NEW YORK 5

March 27, 1958

State Aid For Library Service Senate Intr. 1045, Assembly Intr. 1079

Honorable W. Averell Harriman Governor of the State of New York Albany, New York

Dear Averell:

I hope very much that you approve the bill for State Aid For Library Service which was based on the report of the Commissioner of Education's Committee on Public Library Service. In the past I have never bothered you, or any of your predecessors, with my views on legislation, but for 15 years I was President of the Board of the New York Public Library, and I feel so strongly about the merits of this bill that I am writing you.

At this time of increased emphasis on education, I know of no place where a dollar goes further than in this type of aid to the public libraries of our State.

Sincerely yours,

Monis Hadley

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MAYOR W. HARRY LISTER, Rockville Centre Ist Vice President

MAYOR JOHN T. MCKENNAN, Utica 2nd Vice President

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Addison Mallery, Albany Executive Secretary

Treasurer

KATHRYN M. HORAN, Albany Assistant Director

DONALD A. WALSE, Albany Counsel

CONFERENCE OF MAYORS AND

OTHER MUNICIPAL OFFICIALS

OF THE STATE OF NEW YORK

OFFICE OF THE EXECUTIVE SECRETARY

6 Elk Street

ALBANY 7. N. Y.

Dial 3-4249

March 27, 1958

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MEMORANDUM

Senate Intro. 1045 Print 1048, 1724, 2431, 4454 By Mr. Brydges

To amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law

The General Legislative Committee of the Conference of Mayors has taken no action on this measure as it received no request for its enactment nor disapproval of its passage.

Executive Secretary

disin W

Columbia University inthe City of New York

NEW YORK 27, N. Y.

SCHOOL OF LIBRARY SERVICE

OFFICE OF THE DEAN"

March 27, 1958

The Honorable Averell Harriman Governor of New York State Capitol Building Albany, New York

Dear Governor Harriman:

As one of the members of the Commissioner's of Education Committee on Public Library Service which prepared the report on the development of the State's public library program, I am writing to urge you to sign the Senate bill No. 4454 by Mr. Brydges which was adopted by both the Senate and Rouse a day or two ago.

As a member of the Committee I was disappointed that the full amount necessary for the rapid development of public library systems throughout the State was reduced by the Legislature, but I am glad that the substantive features of the bill did survive. I believe that the structure for public library aid contained in the Committee's report is the soundest and best basis for a full development of a public library program existing in this or any other country. I hope that the full financial implementation for the program can be obtained another year.

Cincerely yours.

Robert D: Leigh

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NEW YORK LIBRARY ASSOCIATION

FOUNDED 1890

Honorable Daniel Gutman Counsel to the Governor Executive Chamber

The Capitol
Albany 1, New York

Dear Mr. Gutman

P.0.Box 7304 Albany 1, New York March 28, 1958

SUPPORTING MEMORANDUM

Re: SENATE BILL Intro. 1045, Frint 4454
by Mr. Brydges
Amending the Education Law in relation
to Library Systems

This proposed Amendment enables two or more libraries to join together to form cooperative library systems for the purpose of improving and expanding library services in both the small communities, and the large cities in this State. The appropriation provided in the Bill for State aid to libraries will make possible improved library service located conveniently and operated economically through library systems, but without loss of local autonomy.

This legislation to carry out a plan for better libraries was proposed and sponsored by the Commissioner of Education's Committee on Public Library Service which has made a study of the public library program in New York State for the past eighteen months.

The Bill was brought to the attention of every member of the New York Library Association by means of the enclosed circular, prepared by the Library Trustees Foundation of New York State, and as Secretary-Treasurer of the Association I am pleased to assure you that as far as my knowledge goes this Bill has the wholehearted support of our Gouncil and of the preponderant majority of our membership.

There have been a series of steps taken through legislation since 1949 to improve and extend library service in our State. The proposed legislation would not only preserve the advances made since 1949 but would extend them to 1,500,000 people living in rural and suburban areas now without library service.

The Association most sincerely urges that this Bill be approved by the Governor.

Respectfully submitted,

Ann J. Fidek Secretary-Treasurer

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LIBRARY TRUSTEES FOUNDATION OF NEW YORK STATE

115 SOUTH AVENUE ROCHESTER 4, NEW YORK

March 28, 1958

Honorable Daniel Gutman Counsel to the Governor State Capitol Albany 1, New York

Dear Mr. Gutman:

I appreciate very much your courtesy in sending to me for my comments and recommendations Senate Bill Int. 1045; Pr. 4454, now before the Governor for action. I had the privilege of serving as vice-chairman of the Commissioner of Education's Committee on Public Library Service that made about forty recommendations for improvements in our public library program in New York State. A number of these recommendations are embodied in the legislation now before the Governor for consideration and action. While all of us who served on the committee regret that more funds were not available to permit the full implementation of the formula recommended by the Commissioner's Committee on Public Library Service, we are satisfied that the revisions made in the formula (Section 6 of the bill, pages 15-19) are a step in the right direction and that even the modified formula should be of some immediate benefit in various parts of the state.

I strongly urge the Governor to approve this legislation which, in my judgment, has tremendous potential for good throughout the whole State of New York.

Sincerely yours

Harold S. Hacker Secretary

Howld Hacke

HSH; EGS

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P.S. I also am chairman of the New York Library Association's Committee on Standards and Legislation and can assure you and the Governor of the support of that association for this legislation.

STEELE MEMORIAL LIBRARY OF CHEMUNG COUNTY ELMIRA, NEW YORK

March 28, 1958

Mrs. Thelma R. King, Director

Mrs. Marion W. MacRorie, Head Extension Division

Honorable Averell Harriman Governor New York State Executive Chamber, State Capitol Albany, New York.

Dear Sir:

Having given close study to the provisions of the present bill introduced in the Senate as number 1045. presently awaiting your action, I give it my approval. This opinion represents that of many people from the Southern Tier. where the provisions of the bill, if approved, would do a great deal to stimulate larger units of library services where very little exists and help those without such service to become associated with existing systems to the great advantage, education and improvement of large areas of the state. Those who drafted the present bill have the complete confidence of my colleagues and we all feel that your signature on this bill will be a very great forward step in aiding expanded library services in New York State.

Very truly yours.

name H. Mac Roin

www:wp

President
Southern Tier Library Club.

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of:

Senate Bill, Introductory No. 1045, Print Nos. 1048, 1724, 2431, 4454 by Senator Brydges,

entitled:

AN ACT to amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law.

Probably one of the most important problems with which the State is faced is to somehow enable its residents to have full library service.

It is common knowledge that present library service is woefully inadequate. It is also common knowledge that access to such important subjects as science an various types of technology is denied most people. For a considerable period of time a committee, known as the Commissioner of Education's Committee on Public Library Service, has been working on this problem and the Committee has recommended that the statute be amended to carry out its conclusions. I am attaching a copy of the formal report of that Committee. The above bill implements the report.

The State Education Department regards this bill as one of the most important pieces of legislation which has emanated from the Department in recent years.

I respectfully urge His Excellency's favorable action

1. 4

Dated: March 28, 1958.

Respectfully submitted,

EARL W. BRYDGES
Senator, 54th District

THE LIBRARY TRUSTEES FOUNDATION OF NEW YORK STATE

115 SOUTH AVENUE, ROCHESTER 4, N.Y.



THE LEGISLATION TO CARRY OUT THE PLAN FOR BETTER LIBRARIES

Proposed by the

COMMITTEE ON PUBLIC LIBRARY SERVICE



Senate:

by Senator BRYDGES Int. No. 1045; Pr. 1048

Assembly.

by Assemblyman BRADY Int. No. 1079; Pr. 1079.

Nother present session of the Legislature bills have been introduced by Senator Brydges in the Senate and by Assemblyman Brady in the Assembly which would amend the Education Law with respect to libraries and library systems. These embrace recommendations made recently after a thorough survey of library service in New York State and are directed toward expanding and improving library service in both the small communities and the large cities in this State. The bills carry appropriations for state aid that will make possible improved library service located conveniently and operated economically through library systems, but without loss of local autonomy.

Since 1949 there have been a series of steps taken through legislation to improve and extend library service and library systems. The proposed legislation would not only preserve the advances made since 1949, but would also make them available to new areas so that they can be en-

joyed by more people in the State. This extension of service would reach 1,500,000 people living in rural and suburban areas of New York State now without library service.

The Committee on Public Library Service which proposed the plan was appointed by the State Commissioner of Education. It was a cross-section of library trustees, of professional librarians, of fiscal and statistical specialists and of representatives of civic organizations and its members came from all parts of the State. It made a comprehensive report of its findings and recommendations based on eighteen months' study to the Commissioner in November and its report and plan have been unanimously approved by the Regents. Copies of the report are, or will soon be, in all public libraries and copies may be obtained from the State Library at Albany.

Three main ideas mark the legislation: (a) greater flexibility in allowing cooperation among local-libraries working freely to obtain state aid without some of the rigid geographic requirements which have slowed down progress; (b) a program by which every part of the State, including rural areas will have access in-local regions to large collections of books and trained library staffs; and (c) more substantial State support to encourage cooperative service shared by libraries. especially geared to those areas in which population is thinly spread out and in which the cost per person to serve is higher than in urban centers. Full provision is made for continuing self-government and local autonomy of public libraries which undertake cooperative service.

The State has had a library law, encouraging county library systems, since 1950. The Committee on Public Library Service in its study found that, while this law has led to the establishment of a number of progressive library systems in recent years, the law has been much too restrictive in its requirements to serve the library needs of all the people in the State. The financial provisions established in 1950 have been far outpaced by rising costs since that date.

This legislation would increase State aid to library systems by \$2,600,000 in 1958–59. Maximum per capita aid throughout the State would average sixty cents per capita. The basic principle of local responsibility for supporting library service continues to be maintained, with the localities' share of library costs to average eighty per cent.

Cooperative agreements among libraries are expected to result in the establishment of about twenty-five systems of libraries throughout the State. Each system ultimately would serve a minimum of 200,000 people, with the exception of a smaller number in one sparsely settled corner of the State. This cooperation was deemed by the Committee essential if all people in the State are to be able to draw-upon-conveniently-located central collections of diversified library materials, numbering at least 100,000 volumes, where such collections are lacking today. The legislation makes special provisions for State assistance to build up such collections.

The Committee reported that readers would benefit not only from such central collections, but also from the right of access, through their community libraries, to all materials in the region served by the system; and that many central services supplied by the system would further strengthen each community library in the State that joined with its neighboring libraries to provide a more efficient and economical organization of library services.

Community libraries in areas where systems were not yet established would receive special annual grants of reference volumes from the Education Department to strengthen their information services. The goal of the proposed legislation is a network of strong cooperative systems serving every person in the State. Each system would have available also the resources of the State Library and the other systems in the State. In the thirteen counties where systems have been operating, the Committee found that the quality and quantity of library service were markedly improved.

CHAPPAQUA LIBRARY

TELEPHONE CHAPPAQUA 1-006

March 29, 1958

The Hon. Averell Harriman Executive Chambers State Capitol Albany, New York

Dear Governor Harriman:

I respectfully urge you to sign Senate Bill Nos. 1048, 1724, 2431, 4454, introduced by Mr. Brydges as 1045 January 14, 1958.

Since 1950 twenty-nine libraries in Westchester County have been trying to set up county library service here. This new amendment to the 1950 law would make it possible at long last. The trustees and librarians of those libraries would be grateful for your approval of the bill in question.

Sincerely yours,

Murgant 7. Handley

Mrs. L. M. Handley, Pres. Westchester Library Ass'n.

MFH/awg

01 10 844

209 East Steuben Street Bath, New York March 30, 1958

Hon. Daniel Gutman Executive Chamber State Gapitol Albany, New York

Dear Sir:

Having carefully studied the Library Services Bill proposed by Mr. Brydges, I strongly recommend that Governor Harriman approve this legislation as it is written.

As a former public librarian, a former teacher, a trustee of a public library at the present time, librarian of a secondary school, and above all, as a member of a family of avid readers, I am acquainted with the definite need of assistance for public libraries. In our county, for instance, 40% of the people have access to no library. The existing libraries, except for the two in the cities of Corning and Hornell, have limited, often out-dated collections with volunteer or vastly underpaid librarians with no training.

Only with State aid to enable the purchase of new books and with state requirements which will raise the educational standards of these libraries, and most of all, with aid to provide bookmobile service for the unserved areas, can library service in this State provide children and adults with the knowledge it is their right to demand.

Very truly yours,

Ruth W. MaGill Pres.Steuben County Library Association

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RUTH P. HEIDGERD

54 HUGUENOT STREET

NEW PALTZ, N. Y.

March 30, 1958

Hon. Daniel Gutman Executive Chamber State Capitol Albany, New York

Dear Sir:

I have read with interest the proposed act in relation to library systems.

Individually, rather than as president of the Ulster County Library Association, I feel this question is somewhat academic for us. County or multi-county library systems undoubtedly are a desirable goal. However, a long educational program plus a great deal more advisory service will be necessary before our rural area can possibly achieve the standards set forth in the act.

We appreciate the continuance of the \$100 grants, but the new provisions seem best expressed by the old vernacular, "Them as has, gits."

Our small local libraries, most of them serving just around 5,000 are not equipped either financially or in personnel to plan for a system of 200,000 without strong outside assistance.

Thank you for your interest in my opinion.

Very truly yours,

8561 WY 1 6 1 WW.

HERKIMER FREE LIBRARY

JUDGE AND MRS. ROBERT EARL
HERKIMER, NEW YORK

RECEIVED

APR 2 - REC'D

GLENN MALLISON, LIBRARIAN

COUNSEL TO THE GOVERNOR

Mar 31 1958

Daniel Gutman, Counsel to the Governor State of New York Executive Chamber Albany N.Y.

Re: A bill to establish libraries and library systems.

Dear Daniel Gutman:

In comparing a copy of the bill that passed the Legislature, which you kindly sent me, to the original as proposed by the New York State Education Department, I note that the final bill is substantially the same and therefore I consider it to be sound legislation basically.

I also note that in every instance where the suggested appropriations were altered, they were reduced. The two exceptions to this are found on page 17 of the printed bill, lines 13 and 20, where the amount was increased. These increases would be relatively insignificant in the total program.

In my opinion, the rather drastic cut back from the appropriation originally proposed is most regretable. I would hope that if the bill is signed that the appropriations in the future can be made more commensurate with the great need and to help insure the quality of service that the people of our State have a right to expect.

Therefore, because I think this bill would make a worth-while contribution to library service in New York State, and, perhaps by its example, elswhere as well, I would recommend that the Governor sign this legislation into law.

Sincerely,

Glenn Mallison

MEMORANDUM

Thomas E. O'Connell Administrative Deputy

3/11/11/58

State of New York
Division of the Budget

(7A-704)

The Monroe County Library Club ROCHESTER, NEW YORK March 31, 1958 How Daniel Sutman Executive Chamber State Capital albany, Hew Hook Dear Sir! I received in Friday March 28, 1958 a capy of a hell, to amend the education law in relative to the establishment of libiaries and libeary systems, making an appropriation for State and for library service and repealing certain sections of such laws! after seading this bill over I find The changes to the good and very much in need. My fulings are that this hill should be approved as it now reads. Hank you for calling upon me as president of one of the county Library organizations in Their thick State (Mis) Betty Jane Connors Rubellent

april 10 mm 1958

The New York Public Library

Astor, Tenox and Tilden Foundations

OFFICE OF THE DIRECTOR
FIFTH Avenue & 42nd Street
New York 18, N. Y.

March 31, 1958

Honorable W. Averell Harriman Governor of the State of New York Albany, New York

Dear Governor Harriman:

I am writing to urge your approval of the bill now before you (Senate Int. 1045) amending the education law in respect to the establishment of libraries and library systems and making an appropriation for State aid for library service.

In my judgment this legislation by encouraging extension and improvement of library service in the State, will provide further educational facilities the importance of which today cannot be overestimated. I am glad, therefore, to be able to recommend this bill for your favorable action.

Again let me express to you our gratitude for honoring us with your presence in the Library on the occasion of the opening of National Library Week on March 16.

Sincerely yours,

Edward G. Freehafer

Director

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APR 2 4 57 PM 1958

STATE OF NEW YORK.

(BINGHAMTON PUBLIC LIBRARY) (BINGHAMTON, NEW YORK)

NEW YORK LIBRARY ASSOCIATION FOUNDED 1890

March 31, 1958

Hon. Daniel Gutman, Counsel to the Governor Executive Chamber
State Capitol
Albany, New York

Dear Mr. Gutman:

I am pleased to respond to your memo concerning Senate Int. 1045; Print No's: 1048, 1724, 2431, 4454 (An Act to amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law).

This piece of legislation is an outgrowth of some 18 months work by the Commissioner of Education's Committee on Public Library-Service. It corrects the known problems which have prevented the formation of additional county and multi-county library systems under the current law during the past five years.

The three basic ideas included in this legislative change are:

- 1. Greater flexibility in allowing cooperation among local libraries working freely to obtain state aid without some of the rigid geographic requirements which have slowed down progress.
- 2. A program by which every part of the State, including rural areas will have access to large collections of books and trained library staffs in local regions.
- 3. More substantial State support to encourage cooperative service shared by libraries, especially geared to those areas in which population is thinly spread out and in which the cost per person to serve is higher than in urban centers. Full provision is made for continuing self-government and local autonomy of public libraries which undertake cooperative service.

This is a good amendment and should, in the opinion of the librarians of the state, be approved. As president of the New York Library Association, it is with pleasure that I state that the Association is whole-heartedly in accord with the bill. We urge that the Governor sign it without delay.

Thank you for the opportunity of expressing our support of the amendment.

Very truly yours

Marcus A. Wright

President

The New York Public Library

Astor, Tenox and Tilden Foundations

OFFICE OF THE DIRECTOR
FIFTH AVENUE & 42ND STREET
NEW YORK 18, N. Y.

March 31, 1958

Honorable Daniel Gutman Executive Chamber State Capitol Albany, New York

Dear Mr. Gutman:

I am indeed grateful to you for inviting me to present my views to Governor Harriman in respect to the bill (Senate Int. 1045) now before him. As you will see from the enclosed letter to the Governor, this bill has my hearty endorsement.

If you have any questions, I am of course at your service.

Sincerely yours,

Edward G. Freehafer Director

EGF:cf Enc.

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ALBANY PUBLIC LIBRARY

ALBANY, N.Y.

HARMANUS BLEECKER, Headquarters
Washington Avenue and Dove Street
JOHN A. HOWE, Schuyler and Broad Streets

JOHN V. L. PRUYN, 137 North Pearl Street
PINE HILLS • 1000 Madison Avenue
DELAWARE • 328 Delaware Avenue

March 31, 1958

The Honorable Averill Harriman Governor of New York Executive Chamber Albany, New York

Attention of Daniel Gutman, Counsel to the Governor

Dear Sir:

The Board of Regent's bill to improve the State public library program, Senate Int. 1045; Assembly Int. 1079 which is before you for executive action, has my unqualified approval. The establishment of library systems will be made possible for many sections of the State which could not meet the requirements of the earlier State Aid laws. Provision for more adequate State Aid to finance library service for unserved rural areas in New York State will encourage existing public libraries to organize library systems.

Public Library service will be greatly strengthened and expanded in New York State with the establishment of cooperative library systems which may cross county lines and will not be hampered by a minority of unprogressive communities.

I respectfully urge you to sign this bill which has the support of public librarians throughout the State.

Very truly yours,

Korothy a. Vibbard

Dorothy A. Vibbard, President Hudson-Mohawk Library Association

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MEMORANDUM TO THE GOVERNOR IN RELATION TO SENATE INT. 1045, PRINT NO. 4454, INTRODUCED BY MR. BRYDGES, ENTITLED "AN ACT TO AMEND THE EDUCATION LAW, IN RELATION TO THE ESTABLISHMENT OF LIBRARIES AND LIBRARY SYSTEMS, MAKING AN APPROPRIATION FOR STATE AID FOR LIBRARY SERVICE AND REPEALING CERTAIN SECTIONS OF SUCH LAW".

This bill was originally introduced as a Department measure as a result of a report of the Commissioner of Education's Committee on Public Library Service, a copy of which is attached hereto.

The bill provides organizational procedures which will give greater flexibility in permitting combinations of existing libraries and organization of new libraries to provide additional library service. In its present form it provides for increased state aid of \$700,000. In addition to providing additional state aid and organizational assistance for larger library units, the bill also provides for assistance to small libraries serving fewer than five thousand persons by providing for an annual grant of reference books valued at \$100.

The Department is, of course, convinced that there is great need for this measure, and we urge that it receive Executive approval.

Respectfully submitted,

Charles A. Brind Jr

Counsel, State Education Department

NASSAU COUNTY LIBRARY ASSOCIATION



FOUNDED APRIL 12, 1934

April 1, 1958

Hon. Daniel Gutman, Counsel to the Governor Executive Chamber State Capitol Albany, New York

Re: Legislative Memorandum

Dear Mr. Gutman:

Thank you for sending me a copy of Senate Bill Int. 1045 which deals with the establishment of libraries and library systems.

This bill has had the approval of many boards of library trustees in Nassau County including our own here in East. Meadow. The bill has been under study by a special Committee of the Nassau County Library Association. I am happy to inform you that we are most anxious that the bill become law. We believe that this bill is a great improvement over that now existing on the statutes in that it would enable libraries more easily to cooperate and to take advantage of the improved service which cooperation brings about.

We would be most grateful to the Governor if he should see fit to approve the bill.

Sincerely yours,

Thomas E. Dutelle

President

T.E.D./g.d.

East Meadow Public Library 2306 Hempstead Turnpike East Meadow, Long Island.

RECENED MEDITIVE CHANGE

STATE OF NEW YORK

The Patchogue Library

10 LAKE STREET . PATCHOGUE, N. Y



April 2, 1958

Hon. Daniel Gutman Executive Chamber State Capitol Albany, New York

Librarian

Dear Mr. Gutman:

Please convey to the Gavernor the deep interest and

enthusiasm which those of us who are members of the Suffolk Jounty Library Association have for the legislation to amend the education law (nos. 1048, 1784, 2431, 4454 Int. 1045).

At the present time we are striving to organize a library system which would bring service to our many unserved areas in the county. The enactment of this legislation will greatly facilitate the realization of such a plan.

Sincerely yours,

Elaine B. Phipps

Elaine B. Phipps, President Suffolk County Library Assoc.

EBP:1b

EXECUTIVE COARSER

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STATE OF NEW YORK

Brooklyn Public Library

INGERSOLL BUILDING GRAND ARMY PLAZA BROOKLYN 38, N. Y. STerling 3-2300

April 3, 1958

The Honorable Averell Harriman The Governor of New York State The Executive Chamber - Capitol Albany, New York

Dear Governor Harriman:

Among the bills which are now before you waiting your signature is one — Senate Introductory 1045, Print Numbers 1048, 1724, 2431, 4454 — which amends the current legislation to provide state aid to libraries.

The provisions of this bill are based upon the recommendations of a hardworking committee appointed by the Commissioner of Education, James E. Allen, Jr., and chaired by Judge Francis Bergan. This committee worked for eighteen months in a serious effort to study library development throughout New York State and to find possible weaknesses in the current legislation. The Department of Education and the Board of Regents heartly approved their proposals and the present bill is based largely upon their report. The money involved is relatively small compared to the importance of the service which libraries can give to the citizens of the state. In this period when education of our total population is so extremely important we must remember that the public libraries provide the only means of access to new as well as basic ideas for the large majority of the population who are not presently attending schools or colleges.

The bill, as proposed, contemplates that the major part of library support must come from the local communities with a small percentage of support to act as an incentive to come from the state. The bill is eminently sound and will provide the necessary stimulation for the development of libraries. I hope that we may see an announcement soon that you have signed this bill so that it may become law.

With very best wishes,

Sincerely yours,

Francis R. St. John

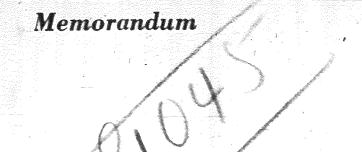
Chief Librarian

STATE OF NEW YORKI

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PECENNED SERVED





April 3, 1958

TO:

Honorable Daniel Gutman

FROM: Philip M. Kaiser

Subject: Senate Print Nos. 1048, 1724, 2431, 4454

Intro. No. 1045

We have no recommendations to make on this bill.

Muse

PMK:dlh

NEW YORK STATE

SCHOOL BOARDS ASSOCIATION, INC.

170 State Street - Albany 10, New York

BOARD OF DIRECTORS

1958

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April 8, 1958

Executive Director
EVERETT R. DYER

Associate Directors
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LYLE J. SCHOENTHAL

Honorable Averell Harriman Governor of the State of New York The Capitol Albany, New York

Dear Governor Harriman:

There is before you SI 1045, SP 4454 by Mr. Brydges which would amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law.

This bill was introduced at the request of the State Education Department and provides \$700,000 in state aid for the establishment of libraries. It is a part of the Regents' program to improve the public libraries in the State and as such deserves approval.

We respectfully request your favorable action on the measure.

Sincerely yours,

EVERETT R. DYER
Executive Director

DAC

cc: Jonathan B. Bingham

ERD:L

BUDGET REPORT ON BILLS

Session Year: 1958

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Introduced by:

ASSEMBLY

Pr: 4454

Mr. Brydges

Pr:

Int: 1045

Int:

and the second

Law: Education

Sections: 255, 259, 260, 271, 272, 273

Subject and Purpose: Revision of statutory provisions relating to state-aided systems of public libraries.

Division of the Budget recommendation on the above bill:

Approve: No Objection: No Recommendation: X

Reasons:

The present state aid program for county library systems was enacted in 1950 following the report of a Governor's Library Committee. One recommendation of that committee was that the program be re-examined later, to analyze its results and to report on desirable modifications in the light of actual experience. This re-examination was made in 1956-57 by a Commissioner's Committee on Public Library Service, which made its final report to the Board of Regents in December 1957. This committee, composed of librarians, library trustees, Education Department officials, and laymen (under the chairmanship of Justice Bergan) found that on the whole the program of state-aided systems was sound, and recommended that the alternative program in which books and services were provided directly by the State (the "Watertown experiment") be absorbed, when feasible, into the standard program.

The Committee did find, however, that some changes in present statutes were desirable. Some of these related to administrative and technical provisions and are not discussed here. Others were more fundamental.

Definition of "systems". Under present provisions, no public library system can be approved for state aid unless it includes at least an entire county. This means that one community, by refusing to participate, can prevent the formation of a system and the extension of library service to unserved or inadequately served areas. Under this bill a system may be formed by two or more libraries if they serve, collectively, at least 200,000 people or 4,000 sq. miles of area, or (provisionally) by three or more political subdivisions serving at least 50,000 people. These systems serving less than entire counties would serve as nuclei for larger systems, and as demonstrations, and continued receipt of state aid would be contingent upon their willingness to accept other municipalities into the systems. Provision is also made for a state-aided library system as a department of county government - an innovation recommended by the Committee as adapted to the needs of some counties but not included in the original department bill because of the Department's opposition to the sanctioning of public libraries other than by Regents' charter.

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Date:	Examiner			 	
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Disposition:

Chapter No:

Veto Date:

State aid formula. Present \$273 provides state aid under a reimbursement formula with a ceiling of 22-1/2 cents per person in the area served, plus minor flat grants on an annual basis and other flat grants payable only on the formation of the system. This formula provided only a moderate amount of incentive for the formation of systems in 1950, and increases since that date in the cost of books and library services has made the incentive even less effective. (State aid payable to the existing seven systems under the present formula now amounts to less than \$2.3 million a year, ranging from \$24,000 to Chemung County to \$1.8 million to New York City.) New formulas devised by the Commissioner's Committee, designed to increase the incentive, would have increased state aid for 1958-59 by \$2.0 million or more (including aid for anticipated new systems). As the legislative season advanced, and the fiscal outlook was clarified, the state aid provisions were re-drafted by the Department and the Committee to produce a program more likely to be approved.

The additional state aid provided by the final bill is estimated at \$700,000, of which about \$470,000 would go to existing systems (\$363,000 to New York City), \$123,000 to new systems organized within the year, and the balance in special grants to non-system libraries. If the entire state were organized into state-aided systems, the annual state aid would be about \$5.6 million, as compared with a theoretical maximum of \$4.3 million under present formulas.

No recommendation is made because the amount of the appropriation puts it in the "policy" area. Apart from the immediate fiscal considerations, the bill is a sound one and the changes made are desirable.

Provision for this bill was made initially in reserve for special bills. Although the terms of the bill were not available for review at budget making time presumably the bill was approved in principle by us. Its approval, however, would seem to be contingent pretty much upon a consideration of whether or not we can afford it.

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Date: _	April 9, 1958	Examiner:	Edgar W.	Martin			
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Disposi	tion:	 Chapter No:	Veto	Date:	ſ	1.	

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STATE OF NEW YORK DEPARTMENT OF AUDIT AND CONTROL ALBANY

ARTHUR LEVITT

IN REPLYING REFER TO

April 10, 1958

MEMORA NDUM

To: Hon. Daniel Gutman, Counsel to the Governor

Re: Senate Intro. 1045, Prs. 1048, 1724, 2431, 4454; Introduced by Mr. Brydges

Recommendation: Approval

Fiscal Implications to State: \$700,000.

History: Chapter 456 of the Laws of 1954

Sponsor: Unknown

Statute Affected: Amends Education Law generally.

Purpose: To increase State aid for public libraries.

Effective Date: April 1, 1958

Comments

This bill amends sections 255, 259, 260 and 271 of the Education Law and repeals sections 272 and 273 of the Education Law. This bill provides for the establishments of a cooperative library system by two or more libraries chartered by the regents on request of a majority of the members of the board of trustees and sets forth the conditions under which the Commissioner of Education may establish such a cooperative library system. Under this amendment, county and city libraries presently qualifying for State aid will be required to submit a new application and to qualify under the provisions contained in said bill. With respect to State aid this bill contains revised formulae or methods for determining the amount of State aid to be paid. Said bill will not present any administrative problems to carry out the formulae of State aid required to be paid therein.

Senate Intro. 1045, Prs. 1048, 1724, 2431, 4454; Introduced by Mr. Brydges

An appropriation of \$700,000 is provided for additional State aid under this bill. This office would like to call your attention to the fact that the Local Assistance Appropriation Act for the fiscal year 1958-1959 also provides the sum of \$2,550,000 to State aid for public libraries. This Department recommends approval of this bill.

Alfred W. Haight

Counsel to the Comptroller



STATE OF NEW YORK DEPARTMENT OF COMMERCE ALBANY

EDWARD T. DICKINSON
COMMISSIONER

April 12, 1958

Honorable Averell Harriman Governor of the State of New York The Capitol — Albany, New York

Attention: Hon. Daniel Gutman, Counsel to the

Governor

Re∙:

Senate Introductory No. 1045

Print Nos. 1048, 1727, 2431, 4454

AN ACT

to amend the education law, in relation to the establishment of libraries and library systems, making an appropriation for state aid for library service and repealing certain sections of such law

Dear Averell:

I recommend this bill be approved.

This measure would amend Sections 272 and 273 of the Education Law. Section 272 now provides a new category of library system which will be entitled to State aid. The new category is known as a "cooperative library system," which may be established under this measure by meetings of trustees of existing libraries, the subsequent adoption of a resolution, and approval of such resolution by the Commissioner of Education. Section 273 of the Education Law now provides for State aid to this type of library system. This measure would assist in providing our mushrooming suburbs with more adequate library facilities.

Sincerely,

Friends of the Freeport Memorial Library Freeport, N. Y.

April-14, 1958

Governor A. Harriman Albany, New York

Honorable Sir:

At a board meeting of the Friends of the Freeport Memorial Library, representing 250 members, a motion was passed that you be urged to sign the Brydges Bill S.P. 4454.

Yours truly,

Shuley P. Hedrick Corresponding Secretary

EXECUTIVE CHAMBER

8561 Mg 02 17 91 868

STATE OF NEW YORK

HAROLD J. BAILY

COUNSELOR AT LAW

165 BROADWAY

NEW YORK 6

CORTLANDT 7-9337

April 16, 1958

The Honorable Averell Harriman Governor of the State of New York Capitol, Albany 1, N. Y.

Dear Governor Harriman:

Last Saturday I saw the Seurats at the Museum of Modern Art and I rejoice with you and Mrs. Harriman that neither your oils nor any of the works of art in the exhibition were damaged yesterday. The crowd at Wildenstein's on Saturday afternoon was moving so slowly that I did not see the Renoirs (which I hope to examine later) but I did secure a catalogue. I congratulate you and your wife on owning the Seurats and Renoirs.

At the time of your reception for members of the New York State Library Association in October 1957 Mrs. Harriman was kind enough to show me a number of the attractive works of art which are hanging in the ground floor rooms of the Executive Mansion. A couple of years ago I saw other paintings of yours at the exhibition at New Haven of works owned by Yale alumni.

The purpose of this letter is to urge you to sign the State Aid for Public Libraries Bill (Senate Introductory No. 1045, Print Nos. 1048, 1724, 2431 and 4454). It does not do enough for the public libraries of the State out it will be tragic not to have any such legislation at all. I am intensely interested in the passage of this legislation because of the great good it will do for the public libraries of the State and through them our fellow citizens. I am chairman of the New York State Library Trustees Foundation and am trustee and secretary of the Brooklyn Public Library.

It is a pleasure to thank you for the fine service you are giving New York State as our Governor.

With kind regards to you and Mrs. Harriman,

Cordially,

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STATE OF NEW YORK



CLARK D. AHLBERG DIRECTOR OF THE BUDGET

STATE OF NEW YORK EXECUTIVE DEPARTMENT DIVISION OF THE BUDGET ALBANY

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To:

Judge Gutman

April 16, 1958

From:

Clark D.

SQIP.

Subject: Int. 1045, Pr. 4452 (Senate)

When the report of the Commissioner of Education's Committee on Public Library Services was released in December 1957, I reviewed its main provisions with the Governor. The Governor decided at that time not to incorporate the Committee's proposals as a part of his program but instead to include it as one of the items which he might sign if approved by the Legislature. Accordingly, we included funds in the reserve for special bills to cover the cost of the expansion of State aid for libraries as provided in the Commissioner's proposals.

The program as modified by the Legislature in this bill calls for an estimated increase of \$700,000 in the coming year in State support of public library systems of which about \$363,000 would go to the City of New York. This increase in cost is well within our estimates and accordingly I recommend that the Governor approve this bill.



STATE OF NEW YORK DEPARTMENT OF LAW ALBANY

LOUIS J. LEFKOWITZ
ATTORNEY GENERAL

MEMORANDUM FOR THE GOVERNOR

Re: Senate Int. 1045, Pr. 4454

This bill amends the Education Law in relation to the establishment and consolidation of public libraries and appropriates \$700,000 to effectuate its intent.

It authorizes, upon the consent of the Commissioner, the consolidation of two or more libraries into a system of cooperating libraries and details the procedures for so doing. It also authorizes counties to create county-wide library departments. In Section 260 relating to trustees, it authorizes from five to twenty-five trustees in a joint public library and provides for the apportionment of the trustees among the cooperating communities.

Section 271 provides for the money granted to libraries to be apportioned by the Commissioner rather than by the regents. Section 272 discusses the general and specific functions of a library and authorizes the Commissioner to curtail grants to a library which does not measure up to the standards which he sets in furtherance of the stated purposes. This section prescribes methods for determining the number of people served by a library and the following section 273 provides for the apportionment of State aid with reference to the number of people and the number of communities served.

There is no legal objection to this bill.

Dated: April 17, 1958

Respectfully submitted,

LOUIS J. LEFKOWITZ Attorney General

233 205 Month Bleasant Street

The Itanorable Awrell Harriman

Showernor of Hew York State

Celbury, Hew Hork

My dear Joneson D Farriman: Chap 933 you to sign the Bryelges Bill S. P. 4554 this bill would provide for establishing a cooperative library system; which is nedfat in many of our Lincerely yours, De Etta M. Gardon.

MR 23 4 PM BB STATE OF NEW YORK

Carraterra 1574 8-48 St BKlip 34, 714 cepil 25, 1958 Governor Harriman C/o City Nall, n.l.f. Near Sir: My trusband and I would like to usge you (if, it is at all possible) to sign the bill which would provide and to our Public Library, The Lect that it will kelp out children I reaw and in the future. Thanking you, I am, Sincerely Marie Carcaterra Namel Carcalerra

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